<u>Immigration Law Basics for Pro Bono Attorneys</u>

Robert F. Redmond, Jr. February 2021

1. Forms of Relief

- a) Asylum
 - i) 8 USC § 1101(a)(42)(A
- b) Withholding of Removal
 - i) 8 U.S.C. § 1231
- c) Convention Against Torture ("CAT")
 - i) 8 C.F.R. § 208.18(a)(1)

2. Asylum

- a) Elements of Asylum
 - i) In general. The burden of proof is on the applicant to establish that the applicant is a refugee, within the meaning of section 101(a)(42)(A) [8 USCS § 1101(a)(42)(A)]. To establish that the applicant is a refugee within the meaning of such section, the applicant must establish that race, religion, nationality, membership in a particular social group, or political opinion was or will be at least one central reason for persecuting the applicant. 8 U.S.C. § 1158
 - ii) The term "refugee" means (A) any person who is outside any country of such person's nationality or, in the case of a person having no nationality, is outside any country in which such person last habitually resided, and who is unable or unwilling to return to, and is unable or unwilling to avail himself or herself of the protection of, that country because of **persecution or a well-founded fear of persecution on account of race,**

religion, nationality, membership in a particular social group, or political opinion.8 U.S.C. § 1101 (emphasis added)

(1) Past Persecution

(a) "The threat of death' qualifies as persecution" <u>Crespin-Valladares v. Holder</u>, 632 F.3d 117, 126 (4th Cir. 2011) quoting <u>Li v. Gonzales</u>, 405 F.3d 171, 177 (4th Cir. 2005).

(2) Fear of Future Persecution

(a) If a Respondent has established, past persecution, he is presumed to face future persecution. <u>Crespin</u> 632 F.3d. at 126-127. Additionally, as the Fourth Circuit recognized in Crespin:

"the parallel threats directed at [Petitioner's] aunt and uncle strengthened the objective reasonableness of his fear. The BIA thus erred in rejecting the IJ's conclusion that the unrebutted evidence of death threats against [Petitioner] and his family members, combined with MS-13's penchant for extracting vengeance against cooperating witnesses, gave rise to a reasonable fear of future persecution."

<u>Id.</u> citing <u>Baharon v. Holder</u>, 588 F.3d 228, 232 (4th Cir. 2009) ("threats to one's close relatives is an important factor in deciding whether mistreatment sinks to the level of persecution")(emphasis added)see also <u>Lopez-Orellana v. Whitaker</u>, No. 17-2067, 2018 U.S. App. LEXIS 35554, at *8 (4th Cir. Dec. 19, 2018) (citing 8 C.F.R. § 208.13(b)(1);

(3) Particular Social Group ("PSG")

(a) A Respondent must establish that his he was a member of a particular social group" and that his membership was at least "one central reason" for his persecution. 8 U.S.C. § 1158(b)(1)(B)(i).

"Persecution occurs 'on account of' a protected ground if that ground serves as 'at least one central reason for' the feared persecution. The protected ground need *not* 'be the central or even

a dominant central reason for persecution,' but it must be more than 'an incidental, tangential, superficial, or subordinate reason.'"

<u>Lopez-Orellana v. Whitaker</u>, 2018 U.S. App. LEXIS 35554, at *8 (citations omitted).

(b) The "one central reason" standard simply rules out tangential, incidental, and superficial reasons for persecution:

The REAL ID Act [does not].require a protected ground to be the central reason or even a dominant central reason for persecution, only that it cannot be an "incidental, tangential, superficial, or subordinate" reason.

<u>Quinteros-Mendoza v. Holder</u>, 556 F.3d 159, 164 (4th Cir. 2009) (italics in original; emphasis added).

(c) Family Membership: Family membership is recognized as a "particular social group" because it meets the criteria for a "particular social group" in that it is immutable, particular and discrete.

Accordingly, every circuit to have considered the question has held that family ties can provide a basis for asylum. See Al-Ghorbani v. Holder, 585 F.3d 980, 995 (6th Cir. 2009); Ayele v. Holder, 564 F.3d 862, 869 (7th Cir. 2009); Jie Lin v. Ashcroft, 377 F.3d 1014, 1028 (9th Cir. 2004); Gebremichael v. INS, 10 F.3d 28, 36 (1st Cir. 1993). We agree; the family provides "a prototypical example of a 'particular social group.'" Sanchez-Trujillo v. INS, 801 F.2d 1571, 1576 (9th Cir. 1986).

Crespin, 632 F.3d at 125 (emphasis added)

3. Withholding of Removal.

An application for withholding of removal under 8 U.S.C. § 1231(b)(3) is closely related to an application for asylum. <u>Camara v. Ashcroft</u>, 378 F.3d 361, 367 (4th Cir. 2004). It differs in that if the applicant qualifies for withholding of removal, the Attorney General *cannot* remove him to his native country. <u>Id.</u>

An applicant for withholding of removal must establish that if he were sent back, it is more likely than not that his "life or freedom would be threatened … because of [her].race, religion, nationality, membership in a particular social group, or political opinion." *Id.* A withholding of removal claim carries a higher standard of proof than does an asylum claim.

The Fourth Circuit has expressly held that credible testimony, alone, can support an application for withholding of removal:

"The testimony of the applicant, if credible, may be sufficient to sustain the burden of proof without corroboration."

Zelaya v. Holder, 668 F.3d 159, 162 n. 2 (4th Cir. 2012), citing 8 C.F.R. §§ 208.16(c)(2), 1208.16(c)(2) (emphasis in original).

4. Convention Against Torture ("CAT")

- a) To establish relief under CAT, an alien has the burden to show that it is more likely than not that he would be tortured in his country of removal. 8 C.F.R. § 1208.16(c)(2). Torture includes "any act by which severe pain or suffering, whether physical or mental, is intentionally inflicted on a person... by or at the instigation of or with the consent or acquiescence of a public official or other person acting in an official capacity." 8 C.F.R. § 1208.18(a)(1). Even a single, isolated act can constitute torture. 8 C.F.R. § 1208.18(a)(1). Evidence of past torture is a relevant factor in proving future mistreatment. Rodriguez-Arias v. Whitaker, 915 F.3d 968, 971 (4th Cir. 2019); Suarez-Valenzeula v. Holder, 714 F.3d 241, 245 (4th Cir. 2013).
- b) Respondent must offer credible evidence that he is likely to be tortured with the acquiescence of the local government.

Torture is defined as (1) "any act by which severe pain or suffering, whether physical or mental, is intentionally inflicted on a person" in a manner that is (2) "by or at the instigation of or with the consent or acquiescence of a public official or other person acting in an official capacity." 8 C.F.R. §

1208.18(a)(1) (2012). Public officials acquiesce to torture when, "prior to the activity constituting torture, [they].have awareness of such activity and thereafter breach [their].legal responsibility to intervene to prevent such activity." 8 C.F.R. § 1208.18(a)(7).

Rodriguez-Arias v. Whitaker, 915 F.3d at 971-972 (4th Cir. 2019)

c) With respect to the degree of pain necessary to meet the definition of torture, the Fourth Circuit has held:

"For purposes of obtaining protection under the CAT in the United States, torture is defined as: any act by which severe pain or suffering, whether **physical or mental**, is intentionally inflicted on a person for such purposes as ... **intimidating or coercing him** or her or **a third person**, or for any reason based on discrimination of any kind."

Zelaya, 668 F.3d. at 161 citing 8 C.F.R. §§ 208.18(a)(1) (Department of Homeland Security regulation), 1208.18(a)(1) (Executive Office for Immigration Review regulation).

d) With respect to "acquiescence", the Fourth Circuit has held:

Public officials breach their responsibility to intervene when they engage in "willful blindness" or "turn a blind eye to torture." Public officials need not have actual knowledge of torture to have engaged in willful blindness. When determining whether the willful-blindness standard has been met, "immigration judges should consider evidence of past torture, evidence of 'gross, flagrant or mass violations of human rights,' the country's conditions, and whether the applicant could relocate to a part of the country where he or she is unlikely to be tortured."

Rodriguez-Arias v. Whitaker, 915 F.3d at 971-72 (4th Cir. 2019) quoting <u>Suarez-Valenzuela v. Holder</u>, 714 F.3d 241, 245 (4th Cir. 2013) and <u>Ontunez—Tursios v. Ashcroft</u>, 303 F.3d 341, 355 (5th Cir. 2002) (emphasis added).

- e) Example of CAT: Lagos v. Barr, 2019 U.S. App. LEXIS 17921 (4th Cir. 2019).
 - i) There, the court found that an applicant's fear of future mistreatment and torture under CAT could be adequately supported by her testimony that a member of Barrio 18 had "threatened to rape, mutilate, and murder both her and her daughter if she did not pay him. She also testified that Barrio 18 members have continued to ask her family about her whereabouts since she fled." *Id.* at *34-

35. The gang member originally approached Alvarez-Lagos while she was walking alone in her neighborhood. *Id.* at *4. He asked her where her daughter was, and demanded that she pay him money. *Id.* at *4. When Alvarez-Lagos responded that she did not have the money, the gang member flashed his gun and warned her of the consequences of not paying. *Id.* After a second threat was issued one month later in this same manner, Alvarez-Lagos fled the country with her daughter. *Id.* at *6. She testified that she never reported these incidents to the police "because she feared that the police in her neighborhood were working with Barrio 18." *Id.* at *5. The court found that **this "testimony alone could be sufficient to sustain her burden as to future mistreatment" for CAT.** *Id.* **at *35.**

ii) Evidence of Country Conditions

- (1) Example: Honduras
 - (a) Honduras has been named the murder capital of the world and the most violent city on earth. Exhibit [InSight Crime]. The country has one of the highest rates of violent deaths of women, and over ninety percent of crimes against them go unprosecuted. Exhibit [Politico]. Even when the cases are prosecuted, they take months to process after a woman files a complaint. Exhibit [Inter-American Commission].
 - (b) These levels of violence and abuse affect children as well. In the past ten years, most of the victims of sexual violence in the country were young girls between the ages of ten and nineteen. Exhibit [UN Refugee Agency]. "One in 10 Honduran women says her partner abused her physically or sexually at

- least once in the previous year," and many other young women become pregnant in their early teenage years as they experience sexual abuse and rape at the hands of family members and friends. Exhibit [Politico].
- (c) While in most of the world, murders of women are mostly are attributable to violence by their domestic partners, in Honduras, over half of these murders are committed by drug cartels and gangs. Exhibit [N.Y.T. Nazario]. Gangs attempt to forcibly recruit women to their ranks to sell drugs, and consequently, the levels of sexual and gender-based violence in these areas are widespread. Id. As reported in the New York Times, an offer to join a gang is not a choice, but a command. *Id.* Girls are warned by gang members "if you don't get into it, we will break you." Id. Even once they enter the gangs, these girls are raped, killed, and tortured for minor transgressions and are sometimes forced into prostitution. *Id.* Women and young girls are "abused, raped, and killed as part of gang initiations rites, or if they try to leave the gang in which they belong or with which they are affiliated, or if they are seen to resist its authority in other ways, including by rejecting the sexual advances of a gang member." Exhibit [UN Refugee Agency]. These women also suffer at the hands of rival gang members who target these women as revenge for the acts of other gang members. Id.
- (d) Internal relocation would not remove the threat of gang violence because gangs permeate the entire country. "[F]leeing to another part of Honduras often provides no relief" because gang members are relentless in their pursuit of intended victims and potential recruits, tracking them through other gang

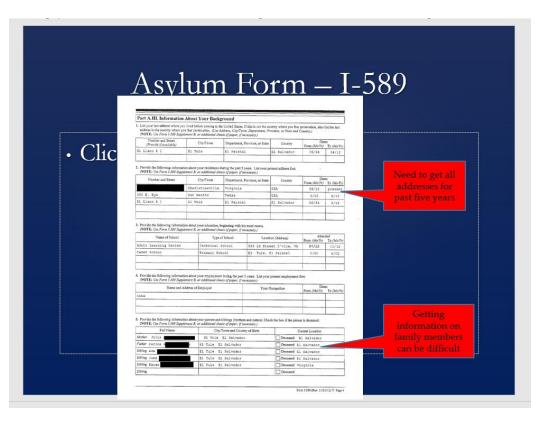
members who travel to do business in cities throughout the country. Exhibit [Stakeholder Submission]. Even in more remote areas where the actual number of gang members might be less, "the presence of [a relocated] individual in a rural area would be noticed because the residents in these locations know one another" and would report the unknown person. *Id.* Honduras also lacks any sort of relocation program for victims of displacement and does little to protect those who have been forcibly transplanted within the country. Exhibit [Haugaard].

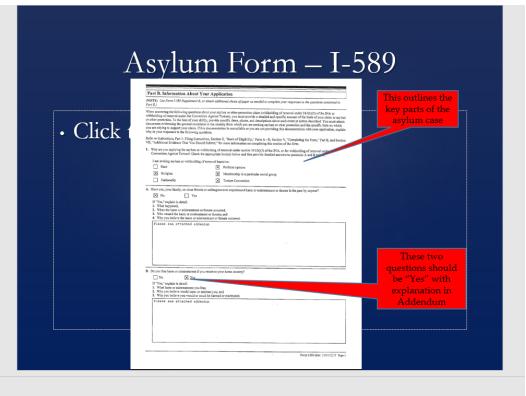
(e) In a recent Fourth Circuit opinion, the court discussed this issue and found there that the evidence weighed against a finding that the applicant could not relocate. *Romero-Donado v. Session*, No. 16-2395 2018 U.S. App. LEXIS 9149 at 697 (4th Cir. Apr. 12, 2018). The evidence showed that the applicant had been able to live in another city in his country of removal without incident and the gang that he purported to fear had not contacted him in six years. *Id.* These facts weighed against a finding that he could not relocate.

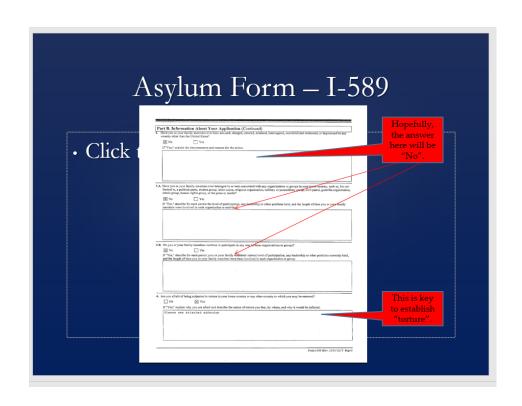
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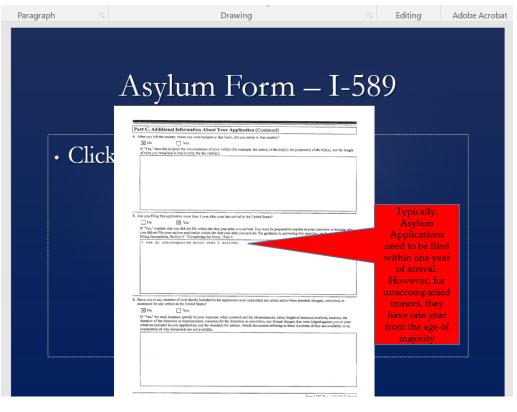


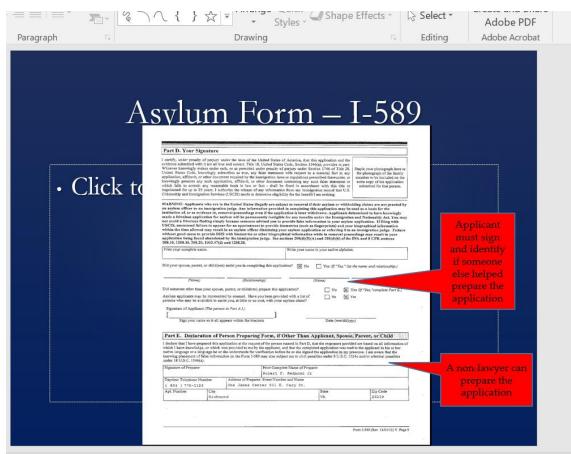
	Information About Your Application
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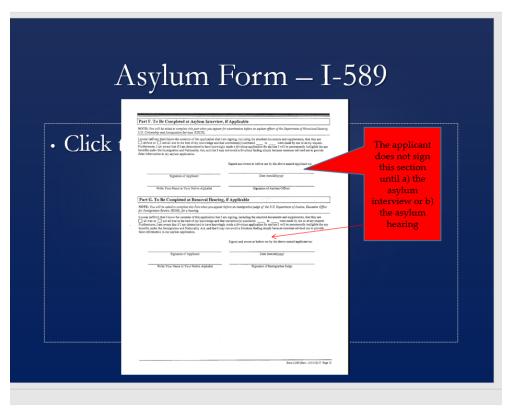
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Have you, your spe because of his or he	use or your child(ren) ever ordered, incited, assisted or otherwise participated in causing harm or suffering to any person r nece, religion, nationality, membership in a particular social group or belief in a particular political opinion?
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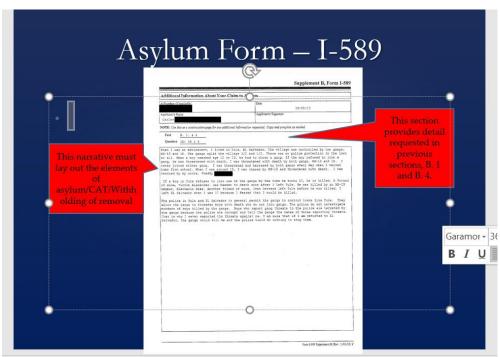
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⊠ No ☐ Yes	this is important
If "Yes" to either or both questions (2A and/or 2B), provide for each person the following: the name of each co- person's status while there, the reasons for leaving, whether or not the person is entitled to return for person applied for refugee status or for any lum while there, and if not, why he or she did-	tins is important
I traveled through Guatemala and Mexico to reach the United States in May, 2012.I did not apply for refuges status because my persecutors were close by.	
,	
3. Have you, your spouse or your child(ren) ever ordered, incited, assisted or otherwise participated in causing harm or suffering to any person because of his or her race, religion, nationality, membership in a particular social group or belief in a particular political opinion?	
⊠ No Yes	
If "Yes," describe in detail each such incident and your own, your spouse's, or your child(ren)'s involvement.	
	, -

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NOTICE OF HEARING IN REMOVAL PROCEEDINGS ASAKING IN REMOVAL PROCEET IMMIGRATION COURT 1901 S. BELL STREET, SUITE 200 ARLINGTON, VA 22202

RE: PEREZ-ALVARENGA, CARLOS ARMANDO
FILE: A205-468-365

A205-468-365

DATE: Feb 6, 2013

TO-

PEREZ-ALVARENGA, CARLOS ARMANDO C/O ALVARENGA HENRIQUEZ MORENA 1305 KNOLL ST. CHARLOTTESVILLE, VA 22902

Please take notice that the above captioned case has been scheduled for a MASTER hearing before the Immigration Court on Jul 11, 2013 at 09:00 A.M. at:

Please take notice that the above captioned case has been scheduled for a MASTER hearing before the Immigration Court on Jul 11, 2013 at 09:00 A.M. at:

1901 S. BELL STREET, SUITE 200, Courtroom 4

ARLINGTON, VA 22202

You may be represented in these proceedings, at no expense to the Government, by an attorney or other individual who is authorized and qualified to represent persons before an Immigration Court. Your hearing date has not been scheduled earlier than 10 days from the date of service of the Notice to Appear in order to permit you the opportunity to obtain an attorney or representative. If you wish to be represented, your attorney or representative appear with you at the hearing prepared to proceed. You can request an earlier hearing in writing.

Failure to appear at your hearing except for exceptional circumstances may result in one or more of the following actions: (1) You may be taken into custody by the Department of Homeland Security and held for further action. OR (2) Your hearing may be held in your absence under section 240(b)(5) of the Emmigration and Nationality Act. An order of removal will be entered against you if the Department of Homeland Security established by clear, unequivocal and convincing evidence that a) you or your attorney has been provided this notice and b) you are removable.

If YOUR ADDRESS IS NOT LISTED ON THE NOTICE TO APPEAR, OR IF IT IS NOT COURT ARLINGTON, VA THE ATTACHED FORM BOIR-33 WITH YOUR ADDRESS AND/OR TELEPHONE NUMBER AT WHICH YOU CAN BE CONTACTED REGARDING THESE PROCEEDINGS.
EVERYTIME YOU CHANGE YOUR ADDRESS AND/OR TELEPHONE NUMBER WITHIN 5 DAYS OF THE CHANGE ON THE ATTACHED FORM BOIR-33 WITH YOUR ADDRESS AND/OR TELEPHONE NUMBER WITHIN 5 DAYS OF THE CHANGE ON THE ATTACHED FORM BOIR-33. ADDITIONAL FORMS BOIR-33 CAN BE OBTAINED FROM THE COURT MEW ADDRESS AND/OR TELEPHONE NUMBER WITHIN 5 DAYS OF THE CHANGE OF ADDRESS.* CORRESPONDENCE FROM THE COURT IN WART THE EVENT YOU ARE UNABLE TO OBTAIN A FORM BOIR-33. ADDITIONAL FORMS BOIR-33 CAN BE OBTAINED FROM BOIR-33.

OMB#1125-0006 Notice of Entry of Appearance as Attorney or Representative Before the Immigration Court

	SS OF REPRESENTED PART	Y	ALIEN (A) NUMBER (S) (List number(s) of all parties represented in this case.)
(First)	(Middle Initial)	(Last)	
(Number and Str	reet)	(Apt. No.)	For disciplinary case, enter docket number.
Charlottesville VA 2291	11		
(City)	(State)	(Zip Code)	
ADDRESS	EY OR REPRESENTATIVE, And the color McGuireWoods LLP 901 East		
		✓ Check here i	if new address
Please check one of the fol		-	
	ssary) and I am not subject to any order		mbia (use additional space on herwise restricting me in the
practice of law (if s	ssary) and I am not subject to any order subject to such an order, explain on reve Full Name of Court	use). Bar I	
practice of law (if s	subject to such an order, explain on reve	erse).	herwise restricting me in the
Virginia Maryland	subject to such an order, explain on reve	Bar 1 32292	herwise restricting me in the Number (if applicable)
Virginia Maryland I am an accredited	ubject to such an order, explain on reve	Bar 1 32292	Number (if applicable)
Virginia Maryland I am an accredited I am a law student	representative as defined in 8 C.F.R. §	Bar I 32292 1292.1(a)(4) with the following two school as defined in 8 C.F.	Number (if applicable)
Virginia Maryland I am an accredited I am a law student I am a reputable in	Full Name of Court representative as defined in 8 C.F.R. § or law graduate of an accredited U.S. Is	1292.1(a)(4) with the following we school as defined in 8 C.F. 1(a)(3).	Number (if applicable)
Virginia Maryland I am an accredited I am a law student I am a reputable in I am an accredited	representative as defined in 8 C.F.R. § or law graduate of an accredited U.S. la dividual as defined in 8 C.F.R. § 1292.	1292.1(a)(4) with the following two school as defined in 8 C.F. 1(a)(3).	Number (if applicable) ng recognized organization: R. § 1292.1(a)(2).
Virginia Maryland I am an accredited I am a law student I am a reputable in I am an accredited I am a person who I hereby enter my appea I have read and underst conditions governing a	representative as defined in 8 C.F.R. § or law graduate of an accredited U.S. Is dividual as defined in 8 C.F.R. § 1292. foreign government official as defined	Bar I 32292 1292.1(a)(4) with the followir we school as defined in 8 C.F. 1(a)(3). in 8 C.F.R. § 1292.1(a)(5). ir 23, 19552, under 8 C.F.R. § and at the request of, the part rese side of this form that set f Immigration Court. I declare	Number (if applicable) Ing recognized organization: R. § 1292.1(a)(2). 1292.1(b). In y named above. The regulations and a under penalty of
Virginia Maryland I am an accredited I am a law student I am a reputable in I am an accredited I am aperson who	representative as defined in 8 C.F.R. § or law graduate of an accredited U.S. Is dividual as defined in 8 C.F.R. § 1292. foreign government official as defined was authorized to practice on Decembe urance as attorney or representative for, and the statements provided on the reve ppearances and representation before the	Bar I 32292 1292.1(a)(4) with the followir we school as defined in 8 C.F. 1(a)(3). in 8 C.F.R. § 1292.1(a)(5). ir 23, 19552, under 8 C.F.R. § and at the request of, the part rese side of this form that set f Immigration Court. I declare	Number (if applicable) Ing recognized organization: R. § 1292.1(a)(2). 1292.1(b). In y named above, orth the regulations and sunder penalty of

Form EOIR - 28 Rev. Oct. 2013 U.S. Department of Justice Executive Office for Immigration Review Immigration Court

OMB#1125-0006 Notice of Entry of Appearance as Attorney or Representative Before the Immigration Court

	OF REPRESENTED PART	Y	ALIEN (A) NUMBER (S) (List number(s) of all parties represented in this case.)
(First)	(Middle Initial)	(Last)	
	-		
(Number and Street))	(Apt. No.)	For disciplinary case, enter docket number.
Charlottesville VA 22911	(6	(Zip Code)	
(City)	(State)		ONE NUMBERS, & E-MAIL
ADDRESS	OR REFRESENTATIVE, F	DDKESS, PAA & FR	ONE NUMBERS, & E-MAIL
Robert F. Redmond, Jr. c/d	McGuireWoods LLP 901 East 0	Cary Street Richmond VA	23219
		✓ Check here	if new address
Please check one of the follow	ving:		
	ect to such an order, explain on reve		therwise restricting me in the
practice of law (if subj		rse). Bar	therwise restricting me in the . Number (if applicable)
practice of law (if subj	ect to such an order, explain on reve	rse).	
practice of law (if subj	ect to such an order, explain on reve	rse). Bar	
practice of law (if subj Ful Virginia Maryland	ect to such an order, explain on reve	Bar 32292	Number (if applicable)
practice of law (if subj	ect to such an order, explain on reve	Bar 32292	Number (if applicable) ng recognized organization:
practice of law (if subj	ect to such an order, explain on reve Il Name of Court resentative as defined in 8 C.F.R. §	Bar 32292	Number (if applicable) ng recognized organization:
Practice of law (if subj	ect to such an order, explain on reve Il Name of Court resentative as defined in 8 C.F.R. § law graduate of an accredited U.S. la	Bar 32292	Number (if applicable) ng recognized organization:
Practice of law (if subj	ect to such an order, explain on reve Il Name of Court resentative as defined in 8 C.F.R. § law graduate of an accredited U.S. la idual as defined in 8 C.F.R. § 1292.1	Bar 32292	Number (if applicable) ng recognized organization: .R. § 1292.1(a)(2).
Ful Virginia Maryland I am an accredited rep I am a law student or I I am a reputable indiv I am an accredited for I am a person who wa I hereby enter my appearan I have read and understand conditions governing appea	ect to such an order, explain on reve Il Name of Court resentative as defined in 8 C.F.R. § law graduate of an accredited U.S. la idual as defined in 8 C.F.R. § 1292.1 eign government official as defined in	Bar 32292	Number (if applicable) ng recognized organization: .R. § 1292.1(a)(2). 1292.1(b). ry named above. forth the regulations and c under penalty of
Ful Virginia Maryland I am an accredited rep. I am a law student or I I am an accredited fon I am a person who wa I hereby enter my appearan I have read and understand conditions governing appea	resentative as defined in 8 C.F.R. § 1292.1 law graduate of an accredited U.S. la idual as defined in 8 C.F.R. § 1292.1 reign government official as defined is a authorized to practice on Decembe ce as attorney or representative for, the statements provided on the revertances and representation before the	Bar 32292	Number (if applicable) ng recognized organization: .R. § 1292.1(a)(2). 1292.1(b). ty named above. forth the regulations and e under penalty of

Register online for EOIR Number